

SECTION 2: ABOUT ARES

This section provides an introduction to the Amateur Radio Emergency Service (ARES).

Once you complete this section, you will be able to:

- Explain ARES
- Describe the history of ARES
- Discuss the value of amateur communications
- Understand the value of participation in ARES.

WHAT IS ARES

ARES is a public service organization that delivers communications services during emergencies. ARES (pronounced *AIR-EEZ*) provides qualified communications personnel who establish ad-hoc radio communications links where and when they are needed.

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ARES may be defined as the emergency public service arm of Radio Amateurs of Canada (RAC), and in the US, the Amateur Radio Relay League (ARRL). Its purpose is to advance the public interest and the interests of amateur radio by providing a volunteer emergency telecommunications service to federal, provincial, municipal or other local government departments and agencies, designated non-government organizations (NGO) and critical public utilities during an emergency or disaster, including necessary training and incidental activities.

The major roles played by ARES typically include:

- Mitigation of telecommunications failures
- Supplementary telecommunications support or augmentation
- Command and control level interoperability (for example, communications from a command post to an EOC and between EOCs)
- Special assignments such as observation and reporting.

ARES does not typically replace the communications infrastructure used by police or other emergency responders, or the systems in place to support agencies and recovery organizations. Instead, it augments existing communications infrastructure, providing added flexibility and capacity that is often needed during emergencies (for example, between emergency operations centres, community shelters, hospitals, evacuation points, and other facilities).

ARES relies on the services of amateur radio operators who volunteer their time, equipment and expertise for the benefit of the community and the public good.

THE HISTORY OF ARES

ARES was created by the ARRL in 1935. ARES was subsequently embraced by Radio Amateurs in Canada first under sponsorship by the Canadian Radio Relay League (CRRL) and then by the Radio Amateurs of Canada Inc. (when that body was created out of the CRRL and the Canadian Amateur Radio Federation in 1993).

In 1980, Radio Amateurs in Canada agreed to provide communications for the Canadian Red Cross. This agreement was put in place following successful cooperation during the Mississauga train derailment and evacuation.

ARES and the National Traffic System (NTS), which was part of the CRRL, now operate under the auspices of RAC's Field Services Organization. In fact, ARES operates under the guidance of RAC using a structure parallel to that used in the US. ARES management and ARES emergency coordinators (EC) must be RAC members.

Radio amateurs volunteer their time, expertise and equipment by registering as members of the ARES and providing communications when needed during time of disaster or emergency. There are now more than 70,000 ARES members throughout North America.

THE VALUE OF AMATEUR COMMUNICATIONS

Technology and the culture of communications are changing faster now than ever before. The 'democratization' of advanced communications technologies is transforming the role that amateur radio and ARES has traditionally played in emergency communications.

While advanced communications systems have become ubiquitous in the commercial and public service worlds, their sophistication and reliance on shared commercial networks increases the probability of 'system overload' during crises (such as the Dawson College incident), the potential for the loss of a range of services if cell and communication towers fail, or a complete loss of service if communications infrastructure is lost to natural disaster.

In addition, while first responders typically have primary and secondary communication systems, this is not true of many support agencies. The primary roles of those agencies don't justify the same level of communications capability or even interoperability with the more sophisticated systems used by the public service sector.

This means that ARES is still important in times of disaster, although now in a different way and for different reasons. The value that ARES offers in today's context is flexibility, survivability, and scalability:

Flexibility

ARES communications capabilities can be tailored very quickly to meet unusual needs. Amateur radio is unique in that the radio operators are also skilled in the installation,

configuration and even repair of the radio systems that they use, and are able to easily adapt those technologies and systems to meet unforeseen requirements. ARES can create high-capacity ad-hoc networks anywhere that those networks are needed, with very little lead time. Connectivity can be delivered into virtually any location, regardless of coverage by existing repeaters and trunking systems.

Survivability

Systems survivability is a real issue in situations where extreme weather affects physical communications infrastructure, or where commercial electrical power is interrupted for extended periods.

Some entities have very robust and redundant communications systems. But many communications systems that are important during an emergency may be affected by power outages or physical damage to antennas and buildings (for example, commercial radio systems, cell sites, wireless data services, and even landline telephone service). In the near future, survivability will also become an issue for systems that rely on the Internet for data transport.

ARES can serve as a Plan B option when primary communications systems are challenged or disabled. While ARES relies on technologies similar to those used by commercial and government agencies, the diversity of equipment, the training of operators in repair, installation and customization, and the range of frequencies and operating modes available to ARES guarantees that communications can continue even in worst-case scenarios. Even in the most extreme conditions, it is expected that a significant percentage of ARES stations would continue to operate in some capacity.

Scalability

Emergency planners balance cost versus benefit, which means that emergency plans provide communications capacity to meet most needs in most situations. Problems occur, however, when emergency demands exceed the planned capacity, or when the emergency itself affects the availability of key communications resources needed to manage that emergency.

Provincial, municipal and other agency communications systems, although robust and well suited to most emergency requirements, are not easily scaled up in times of emergency. Extra transceivers, repeaters, frequencies, and personnel familiar with communications procedures may be difficult to obtain in time to be useful.

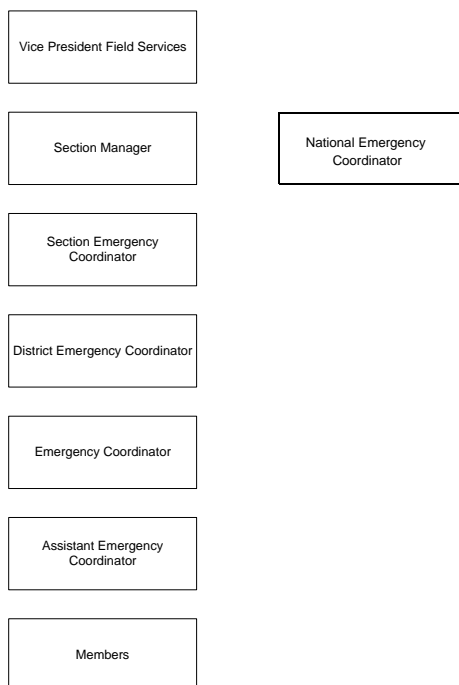
ARES is one possible solution in the event that the demand for communications exceeds capacity. The amateur radio community provides a large pool of experienced telecommunications operators and equipment. Also, frequency diversity available to ARES far exceeds anything available on commercial or government radio systems.

THE ARES ORGANIZATION

The Vice President for Field Services is elected to carry out policies as set out by the RAC Board of Directors, and maintains liaisons with other organizations at the national level.

The Section Manager (SM) is elected by the RAC members within that section. The SM manages the field organization activities in a specific RAC section. There are eight RAC sections in Canada. The SM is responsible for ensuring that RAC capabilities (traffic handling, emergency communications) are maintained in that section. The SM is also responsible for on-air bulletins.

The Section Emergency Coordinator (SEC) is appointed by the SM. The SEC is responsible for the same RAC section as the SM, but focuses strictly on emergency communications. (Non-emergency communications traffic is the responsibility of the Section Traffic Manager.) The SEC is also responsible for promoting ARES activities among local groups, and for recommending policies and planning and encouraging large-scale activities.



Emergency coordinators (EC) are appointed to handle the direction of all ARES activities in a given area. ECs are responsible for promoting ARES, coordinating training and organizational management, and conducting exercises. ECs are also responsible for establishing links to other organizations that may require assistance, setting up nets, conducting pre-planning sessions, and developing a local ARES standard operating procedure (SOP) manual.

Assistant Emergency coordinators (AEC) are appointed by ECs to assist with all of the duties of the EC. An EC can appoint as many AECs as are required to do the job. AECs do not have to be RAC members.

The District Emergency coordinator (DEC) is appointed by the SEC to supervise a group of ECs in a concentrated population or region. The DEC is responsible for coordinating EC activities, interfacing between ARES and local emergency plans, and recommending EC appointments.

The National Emergency Coordinator (NEC) is responsible for coordinating cooperation between RAC Sections and between the RAC (ARES) and the American

Radio Relay League (ARRL) ARES when mutual assistance is required and requested in case of disaster or emergency. The NEC's function is not to manage emergency communications operations within Sections but to coordinate them with the respective SMs and SECs, acting as a liaison when mutual assistance is requested. In preparation, the NEC will take measures to promote and support such assistance within RAC Sections so as to ensure understanding, readiness and standard procedures by ARES members.

The National Training Coordinator (NTC) initiates and coordinates ARES training. The NTC researches, creates and manages the distribution of consistent training methods, documents and other training support to RAC ARES units and members.

Finally, ARES members are by far the most important participants in the ARES organization. ARES requires active and dedicated members to make it all happen. ARES members do not need to be RAC members.

YOUR PARTICIPATION

Should you become an ARES participant?

Becoming an ARES participant means:

- Having a genuine desire to assist
- Reading all the literature about ARES
- Attending ARES meetings
- Participating in public service events and simulated exercises
- Checking into nets
- Getting involved in training others
- Taking on a specific role.

What ARES expects from you

What is expected from you when you volunteer with ARES? The answer: Whatever you want to offer.

ARES is a flexible, volunteer-centric organization. It serves as an envelope that the amateur community can use to deliver emergency communications services to the community. There is no minimum level of participation. All our documented procedures, protocols and rules are guidelines, intended to facilitate cooperative communications and to communicate best practices.

You should not feel pressured to participate to a greater extent than you are comfortable. Your work with ARES is not a job, or an obligation.

We do ask that you show respect and consideration for other ARES participants, who are also volunteers. We're all in this together.

What you can expect from the ARES organization

ARES 'management', including your emergency coordinator, assistant emergency coordinators, trainers, and most of the RAC organization are also volunteers. Their work with ARES is not a job. They do not get paid, and they donate their time to benefit the community.

However, even though ARES is an all-volunteer organization, there are certain things you can expect from ARES:

- Your privacy will be protected with regards to any information that is not in the public domain and may be sensitive or confidential.
- Your time and effort will be respected. ARES will try not to waste either.
- Your effort during exercises and emergencies will be recognized and acknowledged.
- ARES will do its best to protect your safety and security during operations. (That being said, the final responsibility is yours, and you must be cautious of your safety at all times. Refuse any assignments or duties that you feel may be too hazardous to your safety.)
- You will have an input into how ARES is run, and the practices that are used. While ARES groups try to use best practices garnered from other ARES groups and ECOM organizations and operations, remember that your ARES group is your organization, and will also reflect your views and preferences.